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# BEFORE THE UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

In the Matter of:	DOCKET NO. RCRA-10-2019-0143
BP Exploration (Alaska) Inc. Prudhoe Bay, Alaska	) CONSENT AGREEMENT )
Respondent.	)

## I. STATUTORY AUTHORITY

- 1.1. This Consent Agreement is issued under the authority vested in the Administrator of the U.S. Environmental Protection Agency ("EPA") by Section 3008 of the Resource Conservation and Recovery Act ("RCRA"), 42 U.S.C. § 6928.
- 1.2. The State of Alaska has not been authorized pursuant to Section 3006 of RCRA,42 U.S.C. § 6926, to carry out a hazardous waste program in lieu of the Federal program.
- 1.3. Pursuant to Section 3008(a) of RCRA, EPA may enforce the federal hazardous waste program in the State of Alaska.
- 1.4. Pursuant to Section 3008 of RCRA, 42 U.S.C. § 6928, and in accordance with the "Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties," 40 C.F.R. Part 22, EPA issues, and BP Exploration (Alaska) Inc. ("Respondent") agrees to issuance of, the Final Order attached to this Consent Agreement ("Final Order").

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### II. PRELIMINARY STATEMENT

- 2.1. In accordance with 40 C.F.R. §§ 22.13(b) and 22.18(b), issuance of this Consent Agreement commences this proceeding, which will conclude when the Final Order becomes effective.
- 2.2. The Director of the Enforcement and Compliance Assurance Division, EPA
  Region 10 ("Complainant") has been delegated the authority pursuant to Section 3008 of RCRA,
  42 U.S.C. § 6928, to sign consent agreements between EPA and the party against whom an
  administrative penalty for violations of RCRA is proposed to be assessed.
- 2.3. Part III of this Consent Agreement contains a concise statement of the factual and legal basis for the alleged violations of RCRA together with the specific provisions of RCRA and the implementing regulations that Respondent is alleged to have violated.

### III. ALLEGATIONS

- 3.1. Respondent is a corporation formed under the laws of the State of Alaska and authorized to do business in the State of Alaska.
- 3.2. Respondent is a "person" as that term is defined by Section 1004(15) of RCRA, 42 U.S.C. § 6903(15) and 40 C.F.R. § 260.10.
- 3.3. 40 C.F.R. § 261.2(a)(1) defines "solid waste" as any discarded material that is not excluded under 40 C.F.R. § 261.4(a) or that is not excluded by a variance granted under 40 C.F.R. §§ 260.30 and 260.31 or that is not excluded by a non-waste determination under 40 C.F.R. §§ 260.30 and 260.34.

- 3.4. 40 C.F.R. § 261.3 defines "hazardous waste" as a "solid waste" (as defined in 40 C.F.R. § 261.2) that has not been excluded from regulation as a hazardous waste under 40 C.F.R. § 261.4(b) and which meets any of the criteria identified in 40 C.F.R. § 261.3(a)(2).
- 3.5. "Owner" is defined in 40 C.F.R. § 260.10 as "the person who owns a facility or part of a facility."
- 3.6. "Operator" is defined in 40 C.F.R. § 260.10 as "whoever has legal authority and responsibility for a facility that generates, transports, processes, stores or disposes of any hazardous waste."
- 3.7. "Owner or operator" is defined in 40 C.F.R. § 270.2 as "the owner or operator of any facility or activity subject to regulation under RCRA."
- 3.8. "Facility" is defined in 40 C.F.R. § 260.10 as "all contiguous land, and structures, other appurtenances, and improvements on the land, used for treating, storing, or disposing of hazardous waste."
- 3.9. On behalf of the Prudhoe Bay Unit, Respondent operates the Prudhoe Bay facility, located at Prudhoe Bay Unit, Prudhoe Bay, Alaska 99734 ("Prudhoe Bay facility").
- 3.10. The Respondent is the "operator" of the Prudhoe Bay facility identified in Paragraph 3.9 above, as those terms are defined in 40 C.F.R. § 260.10 and 40 C.F.R. § 270.2.
- 3.11. The State of Alaska, Department of Natural Resources, owns the land on which the Prudhoe Bay facility identified in Paragraph 3.9 above is located.
- 3.12. Section 3005 of RCRA, 42 U.S.C. § 6925, and 40 C.F.R. § 270.1(c) require that any person that treats, stores, or disposes of hazardous waste must have a permit or interim

status. Owners and operators of hazardous waste management units must have permits during

the active life (including the closure period) of the unit.

3.13. Respondent operates the Prudhoe Bay facility as a permitted hazardous waste

storage facility pursuant to a RCRA Standardized Permit for Hazardous Waste Storage issued by

EPA to Respondent on October 15, 2009 with an effective date of November 30, 2009 ("the

Permit").

3.14. In its 2013 Hazardous Waste Report submitted to EPA on February 6, 2014,

Respondent identified as a large quantity generator (LOG) of hazardous waste and a large

quantity handler of universal waste.

3.15. On or about June 25 - 28, 2018, EPA conducted inspections of the Prudhoe Bay

facility pursuant to Section 3007 of RCRA, 42 U.S.C. § 6927.

3.16. On or about October 19, 2018, EPA sent an information request to Respondent

pursuant to Section 3007 of RCRA, 42 U.S.C. § 6927, and Section 104(e) of the Comprehensive

Environmental Response, Compensation and Liability Act ("CERCLA"), 42 U.S.C. § 9604(e).

3.17. On or about November 6, 2018 and December 7, 2018, Respondent provided

responses to EPA's information request.

**VIOLATIONS** 

Count 1: Failure to Establish Adequate Financial Responsibility for

Sudden Accidental Occurrences

3.18. The allegations in Paragraphs 1 through 3.17 are realleged and incorporated

herein by reference.

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3.19. Permit condition VII.A states that the Permittee must comply continuously with the requirements of 40 C.F.R. 267 Subpart H.

3.20. 40 C.F.R. § 267.147(a) requires that an owner or operator of a hazardous waste

treatment or storage facility, or a group of such facilities, must demonstrate financial

responsibility for bodily injury and property damage to third parties caused by sudden accidental

occurrences arising from operations of the facility or group of facilities. The owner or operator

must have and maintain liability coverage for sudden accidental occurrences in the amount of at

least \$1 million per occurrence with an annual aggregate of at least \$2 million, exclusive of legal

defense costs.

3.21. Between January 1, 2014 and January 1, 2015, Respondent's liability coverage.

Policy Number PLS 14784107, failed to establish adequate financial responsibility exclusive of

legal defense costs for bodily injury and property damage to third parties caused by sudden

accidental occurrences arising from operations of the Prudhoe Bay facility as required by Permit

Condition VII.A and 40 C.F.R. § 267.147(a).

3.22. Between January 1, 2015 and January 1, 2016, Respondent's liability coverage,

Policy Number PLS 14784107, failed to establish adequate financial responsibility exclusive of

legal defense costs for bodily injury and property damage to third parties caused by sudden

accidental occurrences arising from operations of the Prudhoe Bay facility as required by Permit

Condition VII.A and 40 C.F.R. § 267.147(a).

3.23. Between January 1, 2016 and January 1, 2017, Respondent's liability coverage,

Policy Number PLS 14784107, failed to establish adequate financial responsibility exclusive of

legal defense costs for bodily injury and property damage to third parties caused by sudden

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accidental occurrences arising from operations of the Prudhoe Bay facility as required by Permit Condition VII.A and 40 C.F.R. § 267.147(a).

3.24. Between January 1, 2017 and January 1, 2018, Respondent's liability coverage,
Policy Number PLS 14784107, failed to establish adequate financial responsibility exclusive of
legal defense costs for bodily injury and property damage to third parties caused by sudden
accidental occurrences arising from operations of the Prudhoe Bay facility as required by Permit

Condition VII.A and 40 C.F.R. § 267.147(a).

3.25. Between January 1, 2018 and January 1, 2019, Respondent's liability coverage,
Policy Number PLS 14784107, failed to establish adequate financial responsibility exclusive of
legal defense costs for bodily injury and property damage to third parties caused by sudden
accidental occurrences arising from operations of the Prudhoe Bay facility as required by Permit

Condition VII.A and 40 C.F.R. § 267.147(a).

3.26. Respondent's failure to establish adequate financial responsibility as required by

40 C.F.R. § 267.147(a) constituted separate violations of Permit Condition VII.A.

3.27. Under Section 3008(a) of RCRA, 42 U.S.C. § 6928(a), and 40 C.F.R. Part 19,

EPA may assess a civil penalty of not more than \$25,000, and increased for inflation, per day of

noncompliance for each violation of a requirement of Subtitle C of RCRA, issue an order

requiring compliance, or both.

Count 2: Storage of Hazardous Waste Without a Permit or Interim Status

3.28. The allegations in Paragraphs 1 through 3.17 are realleged and incorporated by

reference.

3.29. 40 C.F.R. § 262.17 provides that large quantity generators may accumulate

hazardous waste on site without a permit or interim status, provided that the generator complies

with certain conditions.

3.30. 40 C.F.R. § 262.17(a)(5) provides that large quantity generators may accumulate

hazardous waste in containers without a permit or interim status if the container is marked or

labeled with: (1) the words "Hazardous waste;" (2) the hazards of the contents; and (3) the date

when the period of accumulation began.

3.31. At the time of the 2018 inspection, there were seven waste aerosol cans observed

in a flammable storage locker in the Seawater Treatment Plant that were not labeled or marked

with the words "Hazardous Waste," and there was no label to indicate the hazardous nature of

the contents or the date of accumulation. The Seawater Treatment Plant is not a permitted

storage arca.

3.32. At the time of the 2018 inspection, there was a 21-gallon step can in the Lisburne

Production Center containing waste solvent rags that was not labeled or marked with the words

"Hazardous Waste," and there was no label to indicate the hazardous nature of the contents or

the date of accumulation. The Lisburne Production Center is not a permitted storage area.

3.33. Respondent failed to label containers of hazardous waste generated at the Prudhoe

Bay facility as provided in the permit exemption criteria of 40 C.F.R. § 262.17, therefore was not

exempt from the requirement for a storage permit for these hazardous wastes.

3.34. Respondent violated Section 3005 of RCRA, 42 U.S.C § 6925, and 40 C.F.R.

§ 270.1 when it stored containers of hazardous waste generated at the Seawater Treatment Plant

and at the Lisburne Production Center without a permit or interim status at the Prudhoe Bay

facility.

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3.35. Under Section 3008(a) of RCRA, 42 U.S.C. § 6928(a), and 40 C.F.R. Part 19, EPA may assess a civil penalty of not more than \$25,000, and increased for inflation, per day of noncompliance for each violation of a requirement of Subtitle C of RCRA, issue an order requiring compliance, or both.

#### IV. TERMS OF SETTLEMENT

- 4.1. Respondent admits the jurisdictional allegations of this Consent Agreement.
- 4.2. Respondent neither admits nor denies the specific factual allegations and legal conclusions contained in this Consent Agreement. However, Respondent wishes to resolve all claims and disputes arising from these factual allegations.
- 4.3. In determining the amount of penalty to be assessed, EPA has taken into account the factors specified in Section 3008(a)(3) of RCRA, 42 U.S.C. § 6928(a)(3). After considering these factors, EPA has determined and Respondent agrees that an appropriate penalty to settle this action is \$125,100 (the "Assessed Penalty").
- 4.4. Respondent agrees to pay the Assessed Penalty within 30 days of the effective date of the Final Order.
- 4.5. Payments under this Consent Agreement and the Final Order may be paid by check (mail or overnight delivery), wire transfer, ACH, or online payment. Payment instructions are available at: http://www2.epa.gov/financial/makepayment. Payments made by a cashier's check or certified check must be payable to the order of "Treasurer, United States of America" and delivered to the following address:

U.S. Environmental Protection Agency Fines and Penalties Cincinnati Finance Center P.O. Box 979077 St. Louis, Missouri 63197-9000

Respondent must note on the check the title and docket number of this action.

4.6. Concurrently with payment, Respondent must serve photocopies of the check, or proof of other payment method, described in Paragraph 4.5 on the Regional Hearing Clerk and EPA Region 10 at the following addresses:

Regional Hearing Clerk
U.S. Environmental Protection Agency
Region 10, Mail Code 11-C07
1200 Sixth Avenue, Suite 155
Seattle, Washington 98101
young.teresa@epa.gov

Kevin Schanilec
U.S. Environmental Protection Agency
Region 10, Mail Stop 20-C04
1200 Sixth Avenue, Suite 155
Seattle, Washington 98101
schanilec.kevin@epa.gov

- 4.7. If Respondent fails to pay any portion of the Assessed Penalty in full by its due date, the entire unpaid balance of the Assessed Penalty and accrued interest shall become immediately due and owing. If such a failure to pay occurs, Respondent may be subject to a civil action to collect any unpaid penalties, together with interest, handling charges, and nonpayment penalties, as set forth below. In any collection action, the validity, amount, and appropriateness of the Assessed Penalty shall not be subject to review.
- 4.8. If Respondent fails to pay any portion of the Assessed Penalty by this Consent Agreement and the Final Order in full by its due date, Respondent shall also be responsible for payment of the following amounts:
  - 4.8.1. Interest. Pursuant to 31 U.S.C. § 3717(a)(1), any unpaid portion of the Assessed Penalty shall bear interest at the rate established by the Secretary of the Treasury from the effective date of the Final Order attached hereto, provided, however,

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Consent Agreement Page 9 of 11 U.S. Environmental Protection Agency 1200 Sixth Avenue, Suite 155, Mail Code 11-C07 Seattle, Washington 98101 (206) 553-1037 that no interest shall be payable on any portion of the Assessed Penalty that is paid within

30 days of the effective date of the Final Order attached hereto.

4.8.2. Handling Charge. Pursuant to 31 U.S.C. § 3717(e)(1), a monthly handling

charge of \$15 shall be paid if any portion of the Assessed Penalty is more than 30 days

past due.

4.8.3. Nonpayment Penalty. Pursuant to 31 U.S.C. § 3717(e)(2), a nonpayment

penalty of 6% per annum shall be paid on any portion of the Assessed Penalty that is

more than 90 days past due, which nonpayment shall be calculated as of the date the

underlying penalty first becomes past due.

4.9. The Assessed Penalty represents an administrative civil penalty assessed by EPA

and shall not be deductible for purposes of federal taxes.

4.10. The undersigned representative of Respondent certifies that he or she is

authorized to enter into the terms and conditions of this Consent Agreement and to bind

Respondent to this document.

4.11. The undersigned representative of Respondent also certifies that, as of the date of

Respondent's signature of this Consent Agreement, Respondent has corrected the violation(s)

alleged in Part III.

4.12. Except as described in Paragraph 4.8, each party shall bear its own costs and

attorneys' fees in bringing or defending this action.

4.13. For the purposes of this proceeding, Respondent expressly waives any right to

contest the allegations contained in this Consent Agreement and to appeal the Final Order that is

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attached to this Consent Agreement. Respondent reserves all of its rights in any proceeding other than this proceeding.

- 4.14. The provisions of this Consent Agreement and the Final Order shall bind Respondent and its agents, servants, employees, successors, and assigns.
- 4.15. The above provisions are STIPULATED AND AGREED upon by Respondent and EPA Region 10.

DATED:

FOR RESPONDENT:

10-28-2019

DONNIE BROWN, VP Operations BP Exploration (Alaska) Inc.

DATED:

FOR COMPLAIMANT:

EDWARD J. KOWALSKI, Director

Enforcement and Compliance Assurance Division

EPA Region 10

# BEFORE THE UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

In the Matter of:	) DOCKET NO. RCRA-10-2019-0143
BP Exploration (Alaska) Inc. Prudhoe Bay, Alaska	) ) FINAL ORDER
, and a second	Ó
Respondent.	) )

- 1.1. The Administrator has delegated the authority to issue this Final Order to the Regional Administrator of EPA Region 10, who has redelegated this authority to the Regional Judicial Officer in EPA Region 10.
- 1.2. The terms of the foregoing Consent Agreement are ratified and incorporated by reference into this Final Order. Respondent is ordered to comply with the terms of settlement.
- 1.3. The Consent Agreement and this Final Order constitute a settlement by EPA of all claims for civil penalties under RCRA for the violations alleged in Part III of the Consent Agreement. In accordance with 40 C.F.R. § 22.31(a), nothing in this Final Order shall affect the right of EPA or the United States to pursue appropriate injunctive or other equitable relief or criminal sanctions for any violations of law. Respondent reserves all of its rights in any proceeding other than this proceeding. This Final Order does not waive, extinguish, or otherwise affect Respondent's obligations to comply with all applicable provisions of RCRA and regulations promulgated or permits issued thereunder.

# Certificate of Service

The undersigned certifies that the original of the attached CONSENT AGREEMENT AND FINAL ORDER, In the Matter of: BP Exploration (Alaska) Inc., Docket No.: RCRA-10-2019-0143 was filed with the Regional Hearing Clerk and served on the addressees in the following manner on the date specified below:

The undersigned certifies that a true and correct copy of the document was delivered to:

Lynne Davies
U.S. Environmental Protection Agency
Region 10, Mail Code 11-C07
1200 Sixth Avenue, Suite 155
Seattle, Washington 98101

Further, the undersigned certifies that a true and correct copy of the aforementioned document was placed in the United States mail certified/return receipt to:

CT Corporation 9360 Glacier Highway Suite 202 Juneau, AK 99801

Attn: Amy MacKenzie

DATED this  $\frac{5}{2}$  day of  $\frac{NOV}{2}$ , 2019.

TERESA YOUNG
Regional Hearing Clerk

EPA Region 10

1.4. This Final Order shall become effective upon filing with the Regional Hearing Clerk.

SO ORDERED this 4th day of November, 2019.

Regional Judicial Officer

**EPA Region 10**